



UNITED STATES GENERAL ACCOUNTING OFFICE
WASHINGTON, D.C. 20548

109457



IN REPLY
REFER TO:

PROGRAM ANALYSIS
DIVISION

FEB 15 1979

Mr. Aubrey Sarbis
Staff Director
Committee on Commerce, Science,
and Transportation
United States Senate

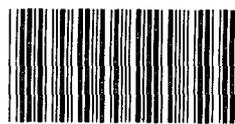
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Dear Mr. Sarbis:

The enclosed computer printout is forwarded for your information and use in preparation of your committee's views and estimates to the Senate Budget Committee on the fiscal year 1980 budget. The General Accounting Office has prepared this information as part of our efforts to respond to the requirements in Title VIII of the Congressional Budget Act of 1974 that the Comptroller General (1) develop and maintain standard classifications for fiscal, budgetary and program-related information and (2) assist committees in developing their information needs.

We have attempted to identify all the Federal programs and activities that are within your committee's jurisdiction using available source documents, such as the Budget Appendix and agency budget justifications, and in consultation with cognizant congressional and executive agency officials. We want to emphasize that the list of programs/activities in the enclosed document is an effort to capture the existing inventory of programs; it is not a "standard classification" of program and budget data. Also, the budget data was obtained directly from the agencies, and except for certain test checks that we performed, we relied on their input as to the accuracy and validity of the data.

For each program or activity identified, we have displayed the program authorizing and funding legislation (public law and U.S. Code citation) and the relevant budgetary information (authorization, budget authority, obligations and outlays). The requisite budget data are provided for fiscal years 1978 (actual), 1979 (estimate) and 1980 (President's budget request). Enclosure 1 provides a further discussion of this listing.



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We appreciate the cooperation and assistance of your staff in our developing this information and hope that it will assist you in the performance of your responsibilities under the Budget Act.

Sincerely yours,

Morton A. Myers

for Harry S. Havens
Director

Enclosures - 2

bcc: Mr. Havens (PAD)
Mr. Myers (PAD)
Mr. Crowther (PAD)
Mr. Hunter (PAD)
Mr. Jaxel (PAD)
Mr. Jenney (PAD)
Mr. Kardokus (PAD)
Mr. Eschwege (CEDD)
Mr. Voss (GGD)
Mr. Luke (PAD)
Ms. Boals (PAD)

GAO LEGISLATIVE AUTHORIZATION, PROGRAM AND BUDGETARY INFORMATION SYSTEM
SUMMARY ANALYSIS OF DATA FURNISHED FOR FISCAL YEAR 1980 BUDGET PROCESS

The Congressional Budget Act established a formal budgetary role for the Congress' authorizing committees. Section 301(c) of the act requires each standing committee to submit to its chamber's Budget Committee, on or before March 15 of each year, the committee's views and estimates on matters within the committee's jurisdiction.

Many authorizing committees initially experienced significant difficulties acquiring and using budgetary information for developing their March 15 views and estimates reports. Consequently, for each of the past 4 years, several committees have asked GAO to assist them in the development of the information needed for these reports. We have fulfilled these requests by developing and updating annually our Legislative Authorization, Program and Budgetary Information System (LAPIS).

The attached computer printout from the LAPIS data base lists the programs and activities that are authorized in law and under your committee's jurisdiction. The following information is provided, where available, for each program or activity.

- Administering agency and bureau, or independent commission.
- Budget function and subfunction.
- Citation of the law that authorizes the program, including the public law name and the relevant title and section of the U.S. Code.
- Name of program, activity, or item.
- Appropriation account number.
- House and Senate authorizing committee jurisdiction.
- Amounts authorized, if specified, and/or narrative description of funding limitations.
- Expiration dates of the legislation or programs (available for most programs in LAPIS).
- Related budget authority, outlays, and obligations for the past, current, and budget years.
- Specialized data, if requested.

The programs and activities in your committee's jurisdiction for the fiscal year 1980 budget cycle are summarized on the following pages. If you have any questions about the data we have provided, agency contacts, or other use of the data, please contact Roger Sperry or John Luke at 275-1907.

OVERVIEW OF COMPUTER PRINTOUT CONTENT

Program/activity information is provided for 28 Federal agencies in the legislative and executive branches of Government; and off-budget entities representing a total of 504 records. A record is the basic unit for which a complete set of data is provided. Each record may be a program, an activity, or even an individual project. What are included as records depends on the committee's expressed information needs, the data available from the agencies, and our perception of the level of detail that should be reported to enable the committee to perform an effective analysis of each agency's plans and activities. Below is a summary of the records in our computer printout.

<u>Agency</u>	<u>Number of Records</u>
Legislative Branch	
Other Legislative Branch Agencies	2
Executive Office of the President	
Council on Environmental Quality and Office of Environmental Quality	3
Office of Science and Technology Policy	1
Office of Telecommunications Policy	1
Executive Agencies	
Department of Commerce	146
Department of Defense--Civil	5
Department of Energy	6
Department of Health, Education, and Welfare	9
Department of State	2
Department of Transportation	124
Department of Treasury	3
Other Independent Agencies	
Civil Aeronautics Board	9
Consumer Product Safety Commission	43
Corporation for Public Broadcasting	1
Environmental Protection Agency	39
Federal Communications Commission	8

<u>Agency</u>	<u>Number of Records</u>
Federal Emergency Management Agency	3
Federal Maritime Commission	13
Federal Trade Commission	36
Interstate Commerce Commission	13
Marine Mammal Commission	1
National Aeronautics and Space Administration	18
National Transportation Safety Board	6
Panama Canal Commission	1
United States Metric Board	6
United States Railway Association	4
Off-Budget Federal Entity	
United States Railway Association	1

The functional/subfunctional distribution of the records and their associated budget authority and outlays are provided on pages one and two of the computer printout.

ITEMS OF INTEREST

Rescission Proposal

Funds to procure a new administrative aircraft by the National Aeronautics and Space Administration are proposed for rescission within the Research and Program Management account (80-0103-5-1-999). The affected program records on our file are 07674, 07675, 07676 and 07677.

Proposed Organizational Changes

Legislation proposed to implement the Panama Canal Treaty of 1977 also would provide for creation of the Panama Canal Commission. The Commission (to be composed of five U.S. and four Panamanian members) will operate the Canal as a successor to the Panama Canal Company. The Commission will not provide commercial services to canal users as the Canal Company did. The Canal Zone Government and Canal Company will be terminated in 1979. Our GAO record 07690 reflects this change.

The new Federal Emergency Management Administration (FEMA) includes the former Commerce Department agency called National Fire Prevention and Control Administration. It is now the U.S. Fire Administration. Funding for fire prevention and control programs will be reduced by about \$1 million in 1980. These programs include training and education, maintaining a fire data system, planning, and research and technology. The budget shows no new funding in 1979 and 1980 for the fire academy. (The detailed program structure will be reflected on our LAPIS file after FEMA commences operation.)

Natural Resources and Environment

The 1980 Budget expresses an emphasis on environmental protection programs. This emphasis is reflected in the significant increase in budget authority over 1979 (see GAO program records associated with EPA). Specifically, the administration is proposing \$1.2 billion in 1980 budget authority in support of the Environmental Protection Agency's activities to assure a clean environment and eliminate health hazards. An increase of \$44 million in budget authority is requested for control of toxic substances. Increased funding (24 percent over 1979) is also proposed for State grants for solid waste disposal.

Coastal energy impact

Approximately \$130 million in obligational authority will be available in 1980 from prior years for loans and guarantees to States and local governments for energy development activities near coastal areas. Budget authority of about \$4 million is requested in 1980 for planning grants to States but no 1980 funding is requested for the loan program. Affected records in our computer printout are 00793-00796.

Inland energy impact assistance

The 1980 budget includes \$78 million in budget authority to be available for planning grants and implementation grants for this new program. This assistance program would be directed toward helping inland States and localities accommodate rapid growth resulting from development of energy resources. Affected records are 00720-00723, 07781, and 07782.

Unfunded Authorizations

P.L. 95-599, the Surface Ground Transportation Act, provides broad funding authorization for ground transportation programs. Several programs authorized under other more specific legislation are not funded in 1980. They include the following National Highway and Traffic Safety Administration programs:

- National Maximum Speed Limit
- School bus driver training
- Innovative project grants

Accordingly, these programs are displayed in our computer printout but without associated budgetary information.

Agencies Not Reporting Budgetary Information

All agencies under your jurisdiction have reported budget data to us with the exception of the Environmental Protection Agency. The budgetary data associated with this agency's programs/activities will be provided to the committee very shortly after we receive it from EPA.